Introduced by Senator Morrow

February 22, 2005

An act to add Title 6 (commencing with Section 1225) to Part 3 of the Code of Civil Procedure, relating to land use regulation.

LEGISLATIVE COUNSEL'S DIGEST

SB 725, as introduced, Morrow. Land use regulation: compensation.

Existing law provides for the payment of compensation for the taking of land by eminent domain proceedings, as well as by an action by the owner in inverse condemnation, as specified.

This bill would provide that if a state or local public entity enacts or enforces a new land use regulation that restricts the use of private property or any interest therein and has the effect of reducing the fair market value of the property or interest by 25%, then the owner of the property or interest shall be paid just compensation, as specified, except with respect to certain land use regulations. By requiring a new program of local public entities, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

SECTION 1. Title 6 (commencing with Section 1225) is added to Part 3 of the Code of Civil Procedure, to read:

TITLE 6. COMPENSATION FOR LAND USE REGULATION

- 1225. (a) If a state or local public entity enacts or enforces a new land use regulation that restricts the use of private real property or any interest therein and has the effect of reducing the fair market value of the property, or any interest therein, by 25 percent or more, then the owner of the property or interest shall be paid just compensation.
- (b) Just compensation shall be equal to the reduction in the fair market value of the affected property interest resulting from enactment or enforcement of the land use regulation as of the date the owner makes written demand for compensation under this section.
- (c) This section does not apply to land use regulations that do any of the following:
- (1) Restrict or prohibit activities commonly and historically recognized as public nuisances under common law. This paragraph shall be construed narrowly in favor of a finding of compensation under this section.
- (2) Restrict or prohibit activities for the protection of public health and safety, such as fire and building codes, health and sanitation regulations, solid or hazardous waste regulations, and pollution control regulations.
 - (3) Are required in order to comply with federal law.
- (4) Restrict or prohibit the use of a property for the purpose of selling pornography or performing nude dancing. However, nothing in this paragraph is intended to affect or alter rights provided by the California or United States Constitutions.
- (5) Take effect prior to the date of acquisition of the property by the owner or a family member of the owner who owned the subject property prior to acquisition or inheritance by the owner, whichever occurred first.
- (d) Just compensation under subdivision (a) shall be due the owner of the property if the land use regulation continues to be

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enforced against the property 180 days after the owner of the property makes written demand for compensation under this section to the public entity enacting or enforcing the land use regulation.

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- (e) Written demand for compensation under subdivision (d) shall be made within two years of the enactment of the land use regulation, or the date the owner of the property submits a land use application in which the land use regulation is an approval criteria, whichever is later.
- (f) If a land use regulation continues to apply to the subject property more than 180 days after the present owner of the property has made written demand for compensation under this section, the present owner of the property, or any interest therein, shall have a cause of action for compensation under this section in the superior court in the county in which the real property is located, and the present owner of the real property shall be entitled to reasonable attorney's fees, expenses, costs, and other disbursements reasonably incurred to collect the compensation.
- (g) A state or local public entity may adopt or apply procedures for the processing of claims under this section, but in no event shall these procedures act as a prerequisite to the filing of a compensation claim under subdivision (f), nor shall the failure of an owner of property to file an application for a land use permit with the local government serve as grounds for dismissal, abatement, or delay of a compensation claim under subdivision (f).
- (h) Notwithstanding any other provision of law or the availability of funds under subdivision (i), in lieu of payment of just compensation under this section, the governing body responsible for enacting the land use regulation may modify, remove, or not apply the land use regulation or land use regulations to allow the owner to use the property for a use permitted at the time the owner acquired the property.
- (i) Claims made under this section shall be paid from funds, if any, specifically allocated by the Legislature or local governing body for payment of claims under this section. Notwithstanding the availability of funds under this subdivision, a state or local public entity shall have discretion to use available funds to pay claims or to modify, remove, or not apply a land use regulation or land use regulations pursuant to subdivision (h). If a claim has

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not been paid within two years from the date on which it accrues, the owner shall be allowed to use the property as permitted at the time the owner acquired the property.

- (j) For purposes of this section:
- (1) "Family member" includes the wife, husband, son, daughter, mother, father, brother, brother-in-law, sister, sister-in-law, son-in-law, daughter-in-law, mother-in-law, father-in-law, aunt, uncle, niece, nephew, stepparent, stepchild, grandparent, or grandchild of the owner of the property, an estate of any of the foregoing family members, or a legal entity owned by any one or combination of these family members or the owner of the property.
- (2) "Land use regulation" includes any statute or administrative rule regulating the use of land or any interest therein, comprehensive local government plans, zoning ordinances, and transportation ordinances, district regional framework plans, functional plans, planning goals and objectives, and statutes and administrative rules regulating farming and forest practices.
- (3) "Owner" is the present owner of the property, or any interest therein.
- (k) The remedy created by this section is in addition to any other remedy under the California or United States Constitution, and is not intended to modify or replace any other remedy.
- (1) If any portion or portions of this section are declared invalid by a court of competent jurisdiction, the remaining portions of this act shall remain in full force and effect.
- SEC. 2. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.